BEGGING TO DIFFER

The United Front in an Age of Shared Destiny
  · GERRY GROOT

Occupy Taiwan
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Back in the Spotlight

Ling Jihua 令计划 had been an aspirant to the Party’s top leadership before his son Ling Gu 令谷 crashed a Ferrari in Beijing in March 2012, killing himself and one of the two young women with him (see the China Story Yearbook 2013: Civilising China, Information Window ‘Black Ferrari, Red Ferrari’, p.166). In the wake of the tragedy, which raised a number of questions (including how Ling’s son had been able to afford the car), Ling Jihua was removed from his post as the chief of the General Office of the Communist Party’s Central Committee and appointed head of the United Front Work Department 统一战线工作部 instead.

The United Front Work Department (UFWD) is the organisation through which the Party reaches out to many key non-party groups within and outside China in order to achieve important political goals. It also monitors sensitive constituencies and selects representatives from them who they can then incorporate into the political system. The last time the UFWD garnered any significant attention from foreign media was during the tumultuous events surrounding the 1989 student democracy movement centred on Beijing’s Tiananmen Square. Yan Mingfu 阎明复, then head of the UFWD, played a key role in liaising with the students, meeting with students at UFWD Headquarters and famously offering himself up as a hostage.
The Ling Gu Ferrari incident and its aftermath had been one of the few times in recent years that the department has made international news until 6 June 2014, when Xi Jinping brought United Front work back into prominence in remarks he made at a Conference of Overseas Chinese Associations in Beijing. ‘As long as the overseas Chinese are united,’ declared Xi, ‘they can play an irreplaceable role in realising the Chinese Dream of National Rejuvenation as they are patriotic and rich in capital, talent, resources and business connections.’ He was implicitly appealing to the Chinese in Hong Kong, Taiwan and Macau, where just two days earlier there had been significant, large-scale commemorations of the deaths that resulted from the government’s military crackdown on the protests in Beijing twenty-five years earlier.

What is United Front Work?

United Front work has been a key strategy of the Communist Party since the early 1920s, when some of its members joined the Nationalist Party or Kuomintang (KMT) 国民党 (see Forum ‘Occupy Taiwan’, p.136), ostensibly to build up the KMT but in reality to take it over. When the Nationalists turned on the Communists in 1927, violently purging its ranks of them and attacking suspected sympathisers, the Communists suffered heavy losses. It nonetheless emerged bigger than before and with broader support, despite being confined to the remote countryside and under constant Nationalist military pressure.

From 1936, in the wake of increasing Japanese aggression, the Communist Party worked assiduously to convince urban Chinese in particular that the country’s survival as a nation depended on the Nationalists joining it in an anti-Japanese ‘United Front’ and that it was unpatriotic for the Nationalists to prosecute its extermination campaign against the Communists when it ought to be confronting the threat of national extinction from Japan. From 1936 to 1945, when the Japanese surrendered, and from 1946 to 1949, when full-scale civil war between the Communists and the Nationalists broke out, the Communists also put great effort into building a United Front with ‘fellow travellers’. These included famous intellectuals, writers, teachers, students, publishers and business people who were not necessarily themselves Communists.
Many of them belonged to or were influenced by the so-called democratic parties民主党派. This ‘New Democratic, Anti-Imperialist Anti-Feudal United Front’ became a key to the Party’s success in undermining, isolating and de-legitimising the Nationalists. The common goals of national triumph over Japan and a better future had powerful appeal. No wonder then, that after achieving victory in 1949, Mao Zedong declared United Front work one of the Party’s three great secret weapons, alongside party-building and its armed forces.

After 1949, United Front work continued to be aimed at enlisting the co-operation of many of the groups outside of the Party’s ideologically determined constituency of peasants, workers and soldiers. The United Front called on ‘capitalists’, intellectuals, prominent individuals and others to help rebuild the nation. When such allies expressed support for the Party or its policies, they influenced wider society and bolstered the Party’s legitimacy and democratic credentials. Such behaviour by influential figures profoundly influenced many of the groups targeted.
After 1949, the United Front’s representation of these groups and individuals became a key part of the symbolism of communist socialist democracy. It is institutionalised in the Chinese People’s Political Consultative Conference (CPPCC 中国人民政治协商会议), a high-level public advisory body that meets at the same time as the National People’s Congress. Unlike the Communist-dominated Congress, two thirds of the UFWD-vetted CPPCC membership are non-communists. (However, neither the Party nor the government are obliged to act on any CPPCC resolutions.)

Mao himself lost interest in United Front work after 1956, favouring confrontation and ‘class struggle’ over conciliation. It was nevertheless revived each time the Party had to recover from a Mao-induced crisis. At such times the Party recognised the value of the talents, voices and influence of non-party-affiliated intellectuals and others. For example, after the disastrous Great Leap Forward and three years of famine (1958–1961), the Party effected a temporary reconciliation with surviving United Front allies whom it had denounced during the Anti-Rightist Campaign of 1957; this temporary reconciliation was known as the Second Hundred Flowers Movement of 1961–1963.

After Mao’s death and the end of the Cultural Revolution in 1976, the Party revived the United Front Work Department and instructed it to rebuild links with overseas Chinese business leaders to attract much-needed foreign investment. The UFWD also tapped available surviving talent at home to help China establish its first post-1949 stock market in the 1980s. The idea for the Special Economic Zones, which played a huge role in starting China’s economic reforms, for example, was first raised publicly by the Guangdong Provincial CPPCC around 1977.

During the society-wide protests of April–June 1989, many of the democratic parties and other United Front allies supported the students and even marched in demonstrations. After 4 June and the Beijing Massacre, they were quickly exonerated while other participants were punished. The new Party general secretary Jiang Zemin even implied that the Party would relax the strict controls on them and give more freedom to the CPPCC. His promises echoed key elements of democratisation proposed earlier by the deposed party leader Zhao Ziyang, which
entailed an expansion of the United Front system and greater prominence and responsibility for the CPPCC. The Communist Party was worried about its loss of legitimacy after 1989. It needed help to cope with the disruption to the economy and the damage to China’s national image caused by the flight of most foreigners and the near drying-up of foreign investment. It also needed to reassure China’s own new capitalists who might have been spooked by the dramatic change in political climate. But the foreigners and their money soon returned, the status quo prevailed, and the Party didn’t need to make any political compromises in service of the United Front. The UFWD began to slip out of sight.

**United Front Work Today**

Since then, twenty-five years of rapid economic development have made China an increasingly complex society with many new interest groups and classes, as well as new social fissures. United Front work today aims to prevent the emergence of resentful interest groups such as a disaffected capitalist class. The official list of United Front targets includes those from before the reform period: the members of the eight ‘democratic parties’; prominent non-party figures; intellectuals who do not belong to the Party; representatives of ethnic and religious groups; the original (pre-1949) capitalist class; former Nationalist military personnel; people from Hong Kong, Macau and Taiwan; Taiwanese who remained in China after 1949 and Overseas Chinese including those who have moved (or returned) to China. The new groups include independent professionals such as lawyers, managers and influential figures in private- and foreign-owned businesses, Chinese who have studied or returned from abroad and Chinese immigrants in foreign countries. The UFWD attempts to harness them to the aims of the Party and prevent them from becoming a problem in the first place. The Department’s work abroad extends beyond reaching out to foreign citizens of Chinese ethnic origin and recent emigrants, to trying to influence foreign nationals to accept the Communist Party’s point of view on a plethora of topics.

The recent dramatic incidents of unrest, violence and terrorism in Xinjiang and Yunnan, the continuing self-immolations in Tibet and the demolition of churches in Zhejiang all point to significant failures of the United Front. Many religious people and
many Uyghurs and Tibetans do not believe the rhetoric found in recurrent United Front slogans that they are ‘in the same boat’ 风雨同舟 with the rest of the nation, or indeed, that the rest of the nation is committed to ‘sharing weal and woe’ 同甘共苦 with them.

The protests in Hong Kong, Macau and Taiwan (see Forum ‘Occupy Taiwan’, p.136) have targeted, explicitly or otherwise, government officials, political parties, big business and others believed to be too cosy with the Communist Party — with United Front work a key reason for these close relationships. These allies (including, according to some reports, the Triads — the ‘Chinese Mafia’) have been cultivated by the UFWD largely because of their assumed influence on the wider population. Such allies may in turn benefit from their links to the Communist Party, and believe it will protect their interests. But the growing number of protests show that the United Front message is failing to resonate with many ordinary people in these places and elsewhere across China, undermining Xi Jinping’s vision of a Shared Destiny. The lessons of twenty-five years ago though, warn us that that the Party has other ways of realising such ideals as ‘China and Hong Kong are One Family’ 中港一家亲.
Heads Up

For twenty-four days in March and April 2014, student activists occupied Taiwan’s parliament, the Legislative Yuan 立法院. The Sunflower Student Movement 太陽花學運, which successfully combined traditional forms of protest like the sit-in with viral campaigns on social media, captured the world’s attention. Using technology such as the smartphone, the students created a politically savvy ‘multi-platform’ protest movement that has had a profound effect on Taiwan politics.

In recent years, the Taiwanese have coined the phrase ditouzu 低頭族, ‘the tribe of the bowed heads’, to describe young people bent over their smartphones — texting, playing games, updating their Facebook accounts, oblivious to what is going around them. The phrase ditouzu expresses unease about how technology can disconnect people from society and an anxiety about whether public or civic life is even possible in a place like Taiwan today. As it turned out, smartphones (7.55 million were purchased in Taiwan in 2013 alone) helped to enable the political movements that transformed Taiwan politics and public life in 2014.

The Sunflower Student Movement’s origins date back to 2010, when students from a number of universities began campaigning for students’ rights on campus. Many university rules and ordinances had remained unchanged since the martial law era (1949–1987): universities retained the authority to exclude students from
courses and restrict their rights to assembly on the basis of their political beliefs. Two students in particular came to prominence: Lin Fei-fan 林飛帆 and Chen Wei-廷 陳為廷.

In 2012, these student activists extended the range of their activities beyond the campus to deal with larger issues in Taiwan's democratic system. In an alliance with journalists and other civic groups, they began a campaign against the concentration of media ownership in Taiwan. The specific target of their protests was the Want Want China Times Group 旺旺中時媒體集團. Want Want China Times 报 is a Taiwan media conglomerate whose editorial position, if not explicitly supportive of the People's Republic of China and the Chinese Communist Party, considers Taiwan and mainland China as a single commercial market, one whose growth is in the common interests of people on both sides of the Taiwan Strait.

In the first years of this decade, the Want Want China Times Group made a number of corporate acquisitions. From control of the China Times Group of newspapers, the company took over the major free-to-air television provider CTV and then the cable provider CTi TV. In 2012, the company made a bid for another cable television provider, CNS. The growing concentration of media ownership by a company with such a specific editorial agenda led to the creation of the Anti-Media Monopoly Movement 反媒體壟斷運動. It targeted Want Want China Times as well as the media regulator, the National Communications Commission, and demanded legislative changes to support media diversity. Activists within the Anti-Media Monopoly Movement argued that the media had a vital mission to sustain democracy through a diversity of opinions and editorial stances. The activists carried out their campaign for diversity and better regulation of the mainstream media across a range of social media platforms such as Facebook, creating a kind of alternative commons that accorded with the democratic ideals they believed in.

The subtext of the movement, sometimes explicit, at other times implicit, was the threat to Taiwan's democracy presented by the People's Republic of China. Student activists regard this threat as both political, from China's authoritarian Communist government, and corporate, as Taiwanese commercial interests willingly set aside democratic values to observe the
People’s Republic’s ideological edicts in the pursuit of profit.

By mid-2013, in response to the campaign, the National Communications Commission ruled on the Want Want China Times acquisition of CNS, and required the company to divest itself of the news programming of its other cable provider, CTi. Another deal, by which a consortium with links to Want Want China sought to acquire the Taiwan interests of the Hong Kong-based Next Media group, collapsed when the bidders walked away from the deal.

The student activists quickly moved on to different issues. In 2013, they campaigned against urban and rural development projects that would have displaced long-established communities. These included those in rural Miaoli as well as the old district of Huaguang in Taipei, where KMT veterans had lived for decades since fleeing the Communists’ victory on the Mainland in 1949.

By late 2013, student and community activism in Taiwan had developed a distinctive style and set of practices: the ‘multi-platform’ activism mentioned above. On the one hand, students used traditional direct action, such as sit-ins, to forestall the demolition of Huaguang, resulting in their forcible removal by police in a violent confrontation. On the other, they also used social media and mobile communication, including the techniques of viral marketing, to circulate information and political ideas both online and on the streets. The protests have moved from issue to issue, but in each...
instance, detailed online exposition, debate, and rich image-making supported the banners and slogans of direct action.

The result has been the creation of a vigorous and dynamically engaged community. Their online debates and real-world actions show that the contest over Taiwan’s political future runs much deeper than the mainstream domestic Taiwan or international media coverage would indicate.

The Sunflower Student Movement

The Sunflower Student Movement was sparked in mid-2013 when the governments of Taiwan and mainland China approved the Cross-Strait Service Trade Agreement (CSSTA).

As disquiet grew within the Legislative Yuan, the Black Island Nation Youth Alliance began to mobilise on campuses. The activists were troubled by the prospect that, without appropriate safeguards, access to education markets, financial services and the media would potentially give China leverage over Taiwan’s social and cultural life. This concern expressed a deep-seated anxiety in Taiwan, a legacy of the martial law era, about the power of an unscrupulous state to manipulate social identity, and a profound suspicion of the current motives of the KMT government in improving relations with China.

On 17 March 2014, after months of delay, and disregarding a previous agreement to conduct a clause-by-clause review of the CSSTA with the opposition Democratic Progressive Party, the KMT-led legislative committee charged with managing the debate unilaterally decided to send the agreement to the floor of the KMT-majority chamber, where it would be sure to pass. The following day, protesters, including student, civic groups and concerned citizens, began gathering outside the legislature. On the evening of 18 March, they entered the building and occupied the chamber. Nothing like this had happened before in the island’s history.

Police tried to expel the students on the first night but failed. The students quickly mobilised support systems that they had developed during previous protest actions. Supporters supplied food, water, computers and mobile phones with Internet access, both to those inside the chamber and other groups gathering in the streets outside. The local media reported the occupation through their typically
partisan lenses, giving airtime to opinion-makers on one side of Taiwan’s party political divide or the other to support or condemn the student activists. International media reports emphasised the anti-free trade element of the activists’ concerns.

The mood among the protesters in the first week was tense, fuelled by rumours, information circulating on social media, and media speculation that there could be a strong police response. What is more, once they occupied the legislature, they were not quite sure what to do next. On the first weekend, a breakaway group of students stormed the nearby Executive Yuan, which houses the offices of the cabinet, and were violently ejected by riot police. Many were seriously injured, including one who was left in a coma for several days. The government predictably condemned the student occupiers for breaching democratic process; the students accused the government of the same.

By the second week, however, the occupation became institutionalised. The student occupiers developed a clear and focused message about the reasons for their actions and communicated it effectively through social media. Student supervisors regulated movement in and out of the chamber. Their behaviour inside the chamber was always disciplined and controlled.

During the first week, a local florist brought a bunch of sunflowers to the legislative assembly building. The sunflowers, he said, symbolised the activists’ campaign to shed light into the ‘black box’ of government dealing with mainland China. The movement began calling itself The Sunflower Student Movement. Yellow was added to the black of the Black Island Nation Youth Alliance, and black and yellow became the movement’s colours.

Over the course of the occupation, the legislative building became the centre of a whole new array of improvised institutions, the hub of new paths of communication across Taipei and the island, and the focus of activities that brought together people from different walks of life. Part of the excitement around the occupation was the way it revealed an alternative set of political possibilities for Taiwan and transformed the relationship between the electorate and legislature.

On 30 March, hundreds of thousands of people rallied in support of the students, jamming the streets for blocks around the city centre. The massive show of public support, which
FROM THE MANUAL OF DISOBEDIENCE USED BY THE HONG KONG PROTESTORS

(1) Philosophy

1. Civil disobedience refers to acts of opposing injustice through refusing to comply with a law, decree or order. The participants will not resort to violence. Rather, they will proactively accept the due legal consequences. The acts have to display not only civility but also a disobedient attitude in refusing to co-operate with the unjust authorities, and to strive for societal changes through continuous protest. Genuine pacifism does not mean not to resist against evils, but to fight against evils squarely with non-violent means.

2. Using violence against violence will only intensify bias and fear, provide the government the excuse for suppression, and further empower the suppressors. Civil disobedience is to win over hatred with love. The participants should face sufferings with dignified attitude, so as to summon the conscience of the suppressors and to minimize the hatred underlying the acts of suppression. More importantly, non-violence will win over the empathy of bystanders, and expose the complete lack of legitimacy of the institutional violence applied to us by the suppressor. The self-sacrifice can arouse the awakening of the public.

3. The ultimate aim of the campaign is to establish a society embracing equality, tolerance, love and care. We fight against the unjust system, not individuals. We are not to destroy or humiliate the law enforcers, rather we are to win over their understanding and respect. Not only do we need to avoid physical confrontation, but also to avoid developing hatred in heart.

4. Occupy Central participants must strictly follow the principle of non-violence if we are to gain the understanding and support of the public. Protesters must not engage in physical or verbal conflicts with law enforcers, nor damage any public properties. When facing brutal force, you can act to protect your body but not fighting back. When facing arrest, protesters can form a human chain and lie down so as to make the arrest more difficult but not to struggle hard. Protestors should display a peaceful and rational attitude with dignity. They should keep reminding themselves to demonstrate virtues of higher standard than those of the suppressors, so as to gain the support of the society.
(2) Rules for Non-Violent Protest

1. Insist on the use of non-violence means. In the face of law enforcers and anti-Occupy Central demonstrators, never hurt anyone physically or mentally, or damage any properties.

2. Be brave in facing the authorities and accept the responsibilities of civil disobedience. Do not use any masks to cover faces.

3. Do not bring any weapons or anything that can be used as weapons.

4. When facing arrest, form a human chain and lie down to show our non-co-operation. Do not struggle hard so as to avoid injury.

5. Be bold in the face of violence. Do not try to hit back. Move to a safe place and ask for the help from the picket or medical team.

6. For the sake of consistent crowd control information, no one except designated personnel should use any loudspeakers. Do not put up any long flags or large posters that will block the views.

7. Leaders of the operation could be arrested anytime. Be prepared for changes in leadership and try to maintain good order all along.

8. Respect the decisions of OCLP. Any disagreements should only be reviewed after the operation. Avoid any action that may disrupt the operation.
accorded legitimacy to the student activists, proved a turning point with the government.

The ruling KMT seemed divided on how to respond to the protest, and at the end of the first week President Ma Ying-jeou 馬英九 gave a weak press conference in which he evaded hard questions about the occupation and the future of the trade agreement. The speaker of the Legislative Yuan, Wang Jin-pyng 王金平, a key rival to Ma in the KMT, opened negotiations with the student leadership himself. By this time, Lin Fei-fan and Chen Wei-ting had become more than just student leaders. As the faces of the occupation, they were celebrities, profiled in newspapers and on TV. Although the protesters were not unanimously in favour, the leaders agreed that they would leave the legislative assembly on 10 April. In return, the government promised a proper legislative review of the CSSTA and to set up institutional public oversight mechanisms for managing cross-Strait relations.

Despite the significant disruption caused by the protests, in the end, the parties came to a relatively peaceful resolution. Student movements in Taiwan since 2012 have generally sought to avoid confrontation with the police, preferring rational debate and discussion in service of social justice and progress. They considered the process of negotiated settlement an expression of their democratic ideals.

**Shared Destiny and the ‘Taiwan Question’**

The movement showed up the weakness and isolation of the president in Taiwan. President Ma’s level of personal public approval hovers around the ten percent mark. At the same time, the authority of the office of the president in Taiwan is greatly limited by Taiwan’s geo-political relationships with China and the US. Since the first truly democratic presidential election on the island in 1996, the electoral process has been one of the pillars upon which Taiwan’s de facto sovereignty rests, and which in turn legitimises the office of the president. Yet the People’s Republic of China, both Taiwan’s chief trading partner and main security threat, considers the incorporation of the island into its territory a predestined national mission. From Beijing, Taiwan’s island story, the creation of a sovereign people through democratic principles and process, skewers China’s manifest destiny.
In his two terms in office, Ma Ying-jeou has attempted to obfuscate this problem by calling for practical, economic engagement, while avoiding the constant crises of his predecessors. A raft of new cross-Strait agreements allows tourists, students and government officials to move freely across the strait and reduce barriers to trade. Ma began with the support of Chinese president Hu Jintao; Xi Jinping seems content to continue the process of institutionalising cross-Strait relations as a means for realising a unified China.

The Sunflower Student Movement, which built on citizen activism and opposition to this institutionalisation, makes the governments on both sides nervous. The Chinese government reacted to the crisis mostly by ignoring it or offering platitudes about the continuing development of cross-Strait ties. When the official media in China mentions the movement explicitly it has only been to condemn it and associate it with Taiwan’s independence-leaning opposition Democratic Progressive Party. The student activists, meanwhile, mostly ignored China, focusing on democratic legislative process and the ruling KMT. Two leaders of the 1989 Beijing student movement, Wu’erkaixi 吾爾開希 and Wang Dan 王丹, both of whom live in Taiwan, joined the student occupiers, entering the legislative chamber in the first week. The students were by turns welcoming and dismissive of them, their reaction a reflection of the complex nature of the movement’s politics.

International opinion may see the Taiwan problem as heading towards a ‘natural’ resolution of the incorporation of Taiwan into the People’s Republic of China through the building of cross-Strait ties. Yet the emergence of a new, politically savvy, wired and connected generation of leaders and opinion-makers in Taiwan, who are anything but ditouzu, suggests that the ‘Taiwan question’ will test regional politics and security for years to come.